



County of Los Angeles
CHIEF ADMINISTRATIVE OFFICE

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DAVID E. JANSSEN
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YVONNE B. BURKE
Second District

ZEV YAROSLAVSKY
Third District

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Fourth District

MICHAEL D. ANTONOVICH
Fifth District

July 15, 2005

To: Supervisor Gloria Molina, Chair
Supervisor Yvonne B. Burke
Supervisor Zev Yaroslavsky
Supervisor Don Knabe
Supervisor Michael D. Antonovich

From: David E. Janssen
Chief Administrative Officer

WASHINGTON, D.C. UPDATE

Federal Fiscal Year (FFY) 2006 Homeland Security Appropriations

On July 14, 2005, the Senate passed its FFY 2006 Homeland Security Appropriations bill (H.R. 2360). Before passing the bill, the Senate voted on two amendments to revise the methodology used to allocate homeland security grant funds. The Senate approved, 71 to 26, an amendment by Senator Collins (R-ME), which would provide states with a sliding baseline minimum floor of no less than 0.55 percent of total funding, and allocate remaining funds based on terrorist threats and risks, as provided in S. 21, her homeland security grant bill. The Senate defeated, 32 to 65, an amendment by Senator Feinstein, which would have set a small state minimum of 0.25 percent. Under current law, the small state minimum is 0.75 percent.

The Feinstein amendment would have allocated 87 percent of total funding based on terrorist threats and risks while the Collins amendment allocates only 60 percent of total funding based on threats and risks. Senators from more populous high-threat states, such as California and New York, generally voted for the Feinstein amendment while Senators from more numerous small population states voted for the Collins amendment.

Of County interest, the Senate also approved amendments to increase state and local homeland security grants funding by \$20 million, Staffing for Adequate Fire and Emergency Response grant by \$50 million, and Emergency Management Performance Grants by \$10 million. Another amendment was approved to provide \$5 million to help train state and local law enforcement officers to enforce immigration laws. Attachment I is a table comparing FFY 2006 funding levels for programs of County interest in the

House and Senate bills. The House passed its version on May 17th. Congressional leaders hope to complete conference negotiations on the bill before the August recess, but differences over how homeland security grant funds should be allocated could delay reaching a conference agreement.

Departments of Labor and Health and Human Services (HHS) Appropriations

On July 14, 2005, the Senate Appropriations Committee approved its FFY 2006 Labor/HHS/Education Appropriations bill (H.R. 3010). For programs of County interest, the biggest difference between the Senate version and the House-passed version is that the Senate bill includes \$637 million for the Community Services Block Grant (CSBG), the same funding level as in FFY 2006. The House bill cuts CSBG funding to \$320 million. Attachment II is a table comparing FFY 2006 funding levels for programs of County interest in the House and Senate bills.

Base Realignment and Closure (BRAC) Report

The Government Accountability Office (GAO) recently released a report entitled, "Military Bases: Analysis of the DOD's 2005 Selection Process and Recommendations for Base Closures and Realignments," which details the estimated costs and savings associated with proposed military base closures through the Base Realignment and Closure (BRAC) process.

The GAO reported that the Department of Defense (DOD) Technical Joint Cross-Service Group developed a scenario that would have closed the Los Angeles Air Force Base (LAAFB), citing that closing the LAAFB would have a relatively high 20-year net present value savings of \$358.5 million. Under the scenario, the Space and Missile Center would move from the LAAFB to Peterson Air Force Base in Colorado. The Air Force Closure Executive Group, however, rejected this scenario "due to the base's relatively high military value and perceived operational risk due to a potential for schedule and performance disruption." Military value is the single most important BRAC selection criteria. The Air Force concluded that the LAAFB had the highest military value in space development and acquisition -- four times higher than that of Peterson. It also opposed closing the LAAFB due to the potential for "disruption to development and acquisition program activities, intellectual capital, and synergy with industry based in Los Angeles and surrounding areas."

Water Resources Development Act (WRDA) Reauthorization

On July 14, 2005, the House passed the Water Resources Development Act (WRDA) of 2005 (H.R. 2864), which reauthorizes funding for the Army Corps of Engineers water resources projects and programs. The House bill includes an authorization for the Corps to conduct studies of improvements to the Ballona Lagoon Tide Gates and the

Each Supervisor
July 15, 2005
Page 3

Dockweiler Bluffs that were requested by the County's Department of Beaches and Harbors. The Senate currently has no schedule for floor debate on S. 728, its version of the WRDA reauthorization bill.

We will continue to keep you advised.

DEJ:GK
MAL:MT:ib

Attachments

c: Executive Officer, Board of Supervisors
County Counsel
All Department Heads
Legislative Strategist

**PROPOSED FEDERAL FISCAL YEAR (FFY) 2006 FUNDING LEVELS
FOR PROGRAMS OF COUNTY INTEREST IN H.R. 2360
HOMELAND SECURITY APPROPRIATIONS BILL
(in millions)**

PROGRAMS	Enacted 2005	President 2006	House¹ 2006	Senate² 2006
State Homeland Security Grant ³	\$ 1,100	\$ 700	750	0
High-Threat Urban Area Grants ³	885	1,200	850	0
State and Local Assistance ³	0	0	0	1,538
State and Local Law Enforcement Terrorism Prevention	400	500	400	400
Rail and Transit Security	150	0	150	100
Port Security	150	0	150	200
Emergency Management Performance Grants	180	170	180	190
Firefighting Grants	650	500	575	550
SAFER ⁴	65	0	75	115
Urban Search and Rescue Teams	30	7	7	30

Footnote

- ¹ In H.R. 2360, as passed by the House on May 17, 2005.
- ² In H.R. 2360, as passed by the Senate on July 14, 2005.
- ³ The Senate version consolidates the State Homeland Security Grant and High-Threat Urban Area Grants into a new State and Local Assistance account.
- ⁴ SAFER refers to the Staffing for Adequate Fire and Emergency Response Firefighting Program.

**FEDERAL FISCAL YEAR (FFY) 2006 FUNDING LEVELS
FOR PROGRAMS OF COUNTY INTEREST IN H.R. 3010
LABOR / HEALTH AND HUMAN SERVICES / EDUCATION APPROPRIATIONS BILL
(in millions)**

PROGRAMS	Enacted 2005	President 2006	House 2006	Senate 2006
Labor				
Adult Training	\$ 897	\$ 866	\$ 866	893
Youth Training	986	950	950	986
Dislocated Workers	1,193	1,075	1,193	1,193
State Employment Service	781	696	696	746
Title-V Older Americans Employment	437	437	437	437
Health and Human Services				
Bioterrorism Public Health Grants	927	797	853	735
HRSA Hospital Preparedness Grants	491	484	472	458
Ryan White Emergency Assistance	610	610	610	610
Ryan White AIDS Total	2,073	2,083	2,083	2,083
Community Health Centers	1,734	2,038	1,834	1,839
Family Planning	286	286	286	286
Community Access Program	83	0	0	60
Preventive Health Block Grant	119	0	100	100
Maternal and Child Health Grant	724	724	700	710
Substance Abuse Block Grant	1,776	1,776	1,776	1,776
Mental Health Block Grant	433	433	433	433
Social Services Block Grant	1,700	1,700	1,700	1,700
Community Services Block Grant ¹	637	0	320	637
Child Welfare Services	290	290	290	290
Independent Living ²	187	200	190	187
Promoting Safe and Stable Families	404	410	404	395
Child Care Development Block Grant	2,083	2,083	2,083	2,083
Refugee Social Services	165	151	160	151
Refugee Targeted Assistance	49	49	49	49
Refugee Assistance Total	484	552	561	571
Administration on Aging (AoA) Total	1,396	1,372	1,376	1,393
AoA Family Caregivers	156	156	156	161
AoA Nutrition	719	719	726	719
AoA Supportive Services	354	354	354	354

Footnotes

¹ The President's proposed FFY 2006 Budget would consolidate CSBG and 17 other programs into a \$3.7 billion strengthening America's Communities Initiative that would be administered by the Department of Commerce.

² Includes \$50 million for Independent Living Training Voucher Grants in the House bill and \$47 million in the Senate version.